



400 South Federal Hwy
Hallandale Beach, FL 33009

City of Hallandale Beach City Commission Agenda Cover Memo

Meeting Date:	December 20, 2017		Item Type: <i>(Enter X in box)</i>	Resolution X	Ordinance	Other	
Fiscal Impact: <i>(Enter X in box)</i>	Yes	No	Ordinance Reading: <i>(Enter X in box)</i>	1st Reading		2nd Reading	
	X			Public Hearing: <i>(Enter X in box)</i>	Yes	No	Yes
Funding Source:	General and Law Enforcement Trust Fund		Advertising Requirement: <i>(Enter X in box)</i>	Yes		No	
						X	
Account Balance:	2133 564040 PDPS1 \$220,000; 2134 564040 \$73,400		Quasi-Judicial: <i>(Enter X in box)</i>	Yes		No	
						X	
Project Number :	PDPS1		RFP/RFQ/Bid Number:				
Contract/P.O. Required: <i>(Enter X in box)</i>	Yes	No	Strategic Plan Priority Area: <i>(Enter X in box)</i> Safety <input checked="" type="checkbox"/> Quality <input checked="" type="checkbox"/> Vibrant Appeal <input type="checkbox"/>				
	X						
Sponsor Name:	Roger M. Carlton, City Manager		Department: Police	Sonia Quiñones, Chief of Police			

Short Title:

A RESOLUTION OF THE MAYOR AND CITY COMMISSION OF THE CITY OF HALLANDALE BEACH, FLORIDA, DECLARING A UNIQUE CIRCUMSTANCE PURSUANT TO CHAPTER 23, SECTION 8 (5), EXCEPTION TO BID REQUIREMENTS, OF THE CITY OF HALLANDALE BEACH CODE OF ORDINANCES; AUTHORIZING THE CITY MANAGER TO EXECUTE AN AGREEMENT AND RELATED DOCUMENTS WITH AXON ENTERPRISES, INC. FOR THE PURCHASE OF NINETY-SIX (96) BODY WORN CAMERAS AND SIXTY-EIGHT (68) DIGITAL EVIDENCE CAPTURE DEVICES IN THE AMOUNT NOT TO EXCEED TWO HUNDRED THIRTY FOUR THOUSAND SIXTY FIVE (\$234,065) DOLLARS; AND PROVIDING FOR AN EFFECTIVE DATE.

Staff Summary:

Background:

The Hallandale Beach Police Department began a Body Worn Camera (BWC) pilot program in December 2015. Since then, twenty officers and eight sergeants of the Hallandale Beach Police Department (HBPD) have been equipped with Taser Axon Flex BWC systems as part of this pilot program. In addition to distributing the BWC systems to 28 members of the Department for the pilot program, staff worked with a committee of officers throughout the department to study best practices from other agencies and develop a BWC policy to be applied during and after the pilot program.

In order to develop a comprehensive BWC pilot program, Police staff researched various studies that would help implement best practices. One study was performed by Doctoral students from Florida International University (FIU) who conducted a BWC program analysis study to measure various aspects of the program ranging from the BWC's effects on use of force to officer attitudes relating to BWC's. As part of staff's recommendations on this item, the results of the FIU study are attached (Exhibit 2).

Another study reviewed by HBPD was conducted by University of Florida Researchers (Exhibit 3), on a yearlong body-worn camera pilot program by the Orlando Police Department. In this study, 46 officers were randomly selected to wear the BWC devices. The study concluded that there was less violence and fewer complaints from the public, when law enforcement personnel wore BWC. The study showed that during the 12 month period, from March 2014 through February 2015, use-of-force incidents dropped 53 percent among officers with the cameras and civilian complaints against those officers also saw a 65 percent decline. Officers that were part of the study, overwhelmingly reported, in agreement, that BWCs are capable of improving their evidence collection and their recollection of events, minimizing errors in their reports, and that reviewing BWC video after an incident would help them become a better officer, identify ways to improve interactions with citizens, and identify issues in general that they may need to improve on.

In addition to these local studies, the Police Department analyzed studies performed at the national level to determine further feasibility and impact of implementation. The Police Executive Research Forum (PERF) and U.S. Department of Justice Community Oriented Policing Services (COPs) studies on BWC (Exhibit 4) both conclude that implementing BWC provides greater transparency, accountability and reduces complaints related to officer-involved incidents.

Make-up of the Pilot Program and Study Methodology:

The pilot program consisted of a combination of patrol sergeants, who were required to participate in the pilot program, a group of officers who volunteered for the program and a group of officers who were randomly selected with a blind random selection facilitated by Human Resources. This provided a broad cross-section of officers entering the pilot program with a wide ranging set of views and attitudes about BWC's in general. All officers participating in the pilot program, and support staff working with the BWC's, were provided training in the City Ordinance and Police Department's policy on BWC's (Exhibits 5 and 6) and operation of the BWC system prior to deployment.

ANALYSIS:

From the one year pilot program, HBPD staff concludes that the use of camera systems by law enforcement contributes to officer safety, provides important evidence of criminal activity, helps ensure police accountability and transparency, provides citizens an objective record of their encounters with officers, and provides objective evidence to help resolve claims which may or may not be true. A video recording may not document an entire incident but it can be helpful in documenting and assessing the conduct of officers and citizens involved in a police encounter. Reviewing BWC footage can assist in training and future evaluation for risk management considerations. Additionally, media coverage of events may also be made more balanced from the use of BWC videos.

During the pilot program, the BWC and digital evidence system assisted in streamlining digital evidence and improved HBPD's chain of custody efficiency. Today, HBPD is able to manage digital evidence in a more efficient manner, as the system allows evidence to be readily indexed, accessible and secured. Moreover, during the pilot program, the HBPD was able to reference and produce factual evidence that helped limit liability to the City. We also confirmed, as determined from the pilot program, that the system being procured interfaces securely with the State Attorney's Office and cases are reviewed in a more expedient manner.

It is Staff's recommendation to issue BWC's to the 48 Road Patrol officers and sergeants in the Uniformed Patrol Division. These sergeants and officers primarily respond to calls for service and conduct the type of self-initiated activity most appropriately captured by BWC's. Staff recommends these officers be equipped with the Axon BWC as it was the selected BWC product for the City of Hallandale Beach as set forth further in Resolution 2015-70 (Exhibit 7).

HBPD staff will be meeting with Police Union representatives to further ensure that a smooth implementation is performed, as the program expands. It is the intent of HBPD that the proposed equipment will not be used for disciplinary action, but rather for learning and training opportunities.

Resolution 2015-70 was the result of a Testing and Evaluation Project (T&E) the Police Department undertook to identify the best possible BWC product for the City's needs. As discussed more thoroughly in Exhibit 7, staff tested BWC solutions from five different manufacturers. Staff also evaluated the mounting options, data storage and evidence management solutions compatible with all of those providers. As a result of the T&E process, staff recommended the Axon product as the City's BWC product.

Fiscal Impact:

If approved, staff will purchase 96 Axon BWC and 68 digital evidence capture devices. Ninety-Six (96) BWC's will be assigned to forty-eight (48) road patrol officers, so that each officer may have 2 cameras. One camera to be utilized during their shift, the second camera to be used for their travel to and from the City in the event they take enforcement action during their commute. This second camera will also be used for off-duty details.

The (68) digital evidence capture devices will be used by (48) Road Patrol staff, (12) Detectives and (8) Community Service Aides. These capture devices will allow officers and CSAs to be

more efficient in collecting and documenting evidence. The device will allow personnel to photograph, video record, and audio record and later categorize the digital evidence into cloud-based storage (Evidence.com) which is utilized by the State Attorney's Office.

The 5 year outlook for this purchase (Exhibit 8) would be:

Axon BWC and Capture Device (96 BWC and 68 Capture Devices).

Year 1	Year 2	Year 3	Year 4	Year 5	Total Estimate
\$65,953	\$41,952	\$41,952	\$41,952	\$41,952	\$234,065

The funding source for this purchase is currently allocated under accounts 2133 564040 PDPS1 and 2134 564040.

Why Action is Necessary:

Pursuant to Chapter 23, Section 23-8 Exception to Bid Requirements, (5) Unique Circumstances, where the City Commission finds unique circumstances to establish that competitive bidding is not in the best interest of the City.

As addressed in Resolution 2015-70 (Exhibit 7), Axon Enterprise, Inc. (formerly named Taser International) was uniquely qualified as the selected BWC vendor based on its known ability to integrate with the existing regional 911 computer aid dispatch system (CAD). This ability allows our department to transfer incident data and meta tag video media through its algorithm. In addition to this unique technical ability, the Police Department staff has developed experience and is efficient at utilizing the proposed vendor's software for analysis, search and retrieval of incident media. This allows us to continue utilizing the known product without having to acquire additional training for staff. Last, a unique circumstance that should be considered, is that HBPD staff has acquired approximately 3.7 Terabytes of digital evidence, since inception of the program. It would be to the best interest of the City to maintain the vast amount of data within the same cloud-based vendor, Axon, for preserving chain of custody records.

Proposed Action:

Staff recommends approval of the attached resolution authorizing the City Manager to execute all contracts and documentation with Axon Enterprises, Inc. to procure the (96) BWC and (68) digital evidence capture devices in an amount not to exceed \$234,065.

Attachment(s):

Exhibit 1- Resolution

Exhibit 2- "A field experiment of the impact of body-worn cameras (BWCs) on police officer behavior and perceptions" by Florida International University

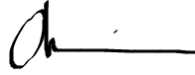
Exhibit 3 – Executive Summary of "Evaluating the Impact of Police Officer Body-Worn Cameras" by University of South Florida

Exhibit 4- "Implementing a Body-Worn Camera Program Study" by PERF & US DOJ COPs
Exhibit 5- Ordinance No. 2015-06
Exhibit 6- BWC General Order
Exhibit 7- Resolution 2015-70
Exhibit 8- Pricing Sheet
Exhibit 9- Proposed Contract

Reviewed by:



Chief of Police



Assist. City Manager